LICENSING REPORT NO. OS2318

DETERMINATION OF AN APPLICATION FOR A PREMISES LICENCE 42 ST MICHAELS ROAD ALDERSHOT GU12 4JE

1.0 INTRODUCTION

- 1.1 This report concerns an application for a premises licence made under section 17 of the Licensing Act 2003 (the 'Act'). A representation has been received in respect of the application and invokes a statutory requirement to hold a hearing with members.
- 1.2 The report provides details of, and background to the application, and should be read in conjunction with the Council's licensing policy and Secretary of State's guidance. This, together with information obtained at the hearing should be used to determine the application.

2.0 BACKGROUND

2.1 An application for a premises licence was submitted on 25th October 2023 by Mr Arulampalam Sarvananthasivam in respect of a premises known as 42 St Michaels Road, Aldershot. GU12 4JE. A map of the area showing the general location of the premises is given at **appendix A**.

2.2 Nature of the application

2.3 The application seeks the retail sale of alcohol on any day from 08:00am to 23:00pm. A copy of the application form is given at **appendix B**.

2.4 Advertising of the application

2.5 I can confirm that each responsible authority (as specified in the Act) has received a copy of the application. Similarly, the application was advertised by the applicant in accordance with the requirements of the legislation both at the premises and in a local newspaper. The last date for representations was given as the 22nd November 2023.

3.0 REPRESENTATION(S)

One representation was received in respect of the application from a member of the public. A copy of the representation is given at appendix C.

3.2 NEGOTIATED CONDITIONS

3.3 Hampshire Constabulary agreed conditions with the applicant during the consultation period. A copy of the conditions agreed is given at **exhibit D**.

3.4 Relevance of Representation(s)

3.5 To be eligible to be considered, the Act requires a(ny) representation(s) to be *'relevant'*. A *'relevant representation'* is one that has been made by a responsible authority, any other person, a body representing such persons or a Member of the relevant licensing authority (i.e. elected councillors). Similarly, representations must not be frivolous or vexatious and must be about the likely effect of the grant of the licence on the promotion of the licensing objectives.

The licensing objectives are defined in the Act and include -

- (a) the prevention of crime and disorder;
- (b) ensuring public safety;
- (c) the prevention of public nuisance; and
- (d) the protection of children from harm.

Against the above criteria, the representations are considered relevant in this case, as they concern the licensing objective the prevention of crime and disorder.

4.0 OTHER DATA PROTECTION ISSUES

4.1 In accordance with data protection requirements, any personal details, addresses, contact details and/or signatures submitted on any application, representation or other relevant document etc. have been redacted.

5.0 DETERMINATION

5.1 Further to the receipt of the relevant representation and, in accordance with the Act and the Council's scheme of delegation, the Sub-Committee is asked to determine the application.

6.0 RELEVANT CONSIDERATIONS

6.1 Licensing Objectives

6.2 In considering the application the licensing authority must have regard to the promotion of the licensing objectives given at paragraph 3.5 of this report.

6.3 Licensing Policy and Secretary of States Guidance

- 6.4 The licensing authority must also have regard to its statement of licensing policy and any guidance issued by the Secretary of State under section 182 of the Act.
- 6.5 Details of the parts of the policy and guidance that may be relevant to this application are given in **appendix E** to this report.

7.0 OPTIONS

- 7.1 In determining this application, the Sub-Committee may take any of the following steps as it considers appropriate for the promotion of the licensing objectives; namely -
 - (a) to grant the licence as applied for*; or
 - (b) to exclude from the scope of the licence any of the licensable activities to which the application relates*; and/or
 - (c) to refuse to specify the named individual as the Designated Premises Supervisor; or
 - (d) to reject the whole or part of the application.
 - * Subject to any relevant mandatory conditions, amendments agreed by the applicant and/or such other conditions that are consistent with the operating schedule which, with the exception of mandatory conditions, may be modified (which may include the alteration or omission of a condition or the addition of any new condition(s)) to such extent as may be necessary to promote the licensing objectives.

8.0 RECOMMENDATION(S)

- 8.1 The Sub-Committee is asked to determine the application having regard to -
 - (a) the contents of this report;
 - (b) any additional information obtained from the hearing;
 - (c) the Council's licensing policy;
 - (d) guidance issued by the Secretary of State; and
 - (e) the promotion of the licensing objectives.

SHELLEY BOWMAN Licensing Manager Operational Services licensing @rushmoor.gov.uk

Public Documents:

- 1) **HMSO (2003)**, The Licensing Act 2003
- 2) Home Office (Dec 2022), Guidance issued under Section 182 of the Licensing Act 2003

Contact:

Shelley Bowman, Licensing Manager (01252 398162)

Appendices:

Appendix A	- Map of the area (page 5)
Appendix B	- Application for a premises licence (pages 7 - 25)
Appendix C	- Representation - Member of the Public (page 27)
Appendix D	 Negotiated Conditions – Hampshire Constabulary (pages 29 – 33)
Appendix E	- Policy and Guidance – Relevant considerations (page 35)



MAP SHOWING LOCATION OF PREMISES 42 ST MICHAELS ROAD ALDERSHOT GU12 4JE

APPENDIX B

APPLICATION FOR A NEW PREMISES LICENCE 42 ST MICHAELS ROAD ALDERSHOT GU12 4JE

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g)	a person who is registered under Part 2 of the Care Standards Act 2000 (c14) in the Care Standards Act 2000 (c14) in	please complete section (e)
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h)	the chief officer of police of a police England and Wales	; (b) please confirm (by ticking yes

If you are applying as a personance box below);

- I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or
- I am making the application pursuant to a
- statutory function or
- a function discharged by virtue of Her Majesty's prerogative ٠
- ٠ (A) individual applicants (fill in as applicable)

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	 the UK (please read guidance note 15). The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, or have conducted an online right to work check using the Home Office online right to work checking service which confirmed their right to work (please see note 15)
Signature	
Date	24/10/23
Capacity	Licence holder
Date Capacity	24/10/23 Proposed DPS
	(where not previously given) and postal address for correspondence h this application (please read guidance note 14) Postcode
Post town Telephone nu If you would p	mber (if any)

APPENDIX C

REPRESENTATION 42 ST MICHAELS ROAD ALDERSHOT GU12 4JE

	02 November 2023 18:58
To:	Rushmoor Council Licensing
Subject:	Fwd: Licence application 23/00879/lapre
Subjeeu	
Categories:	Orange category
You don't often get en	nail from Learn why this is important
CAUTION: This email orig	inated from outside of Rushmoor Borough Council. Do not click links or open attachments unless you
recognise the sender and	know the content is safe.
Subject: Licence applica	ation 23/00879/lapre
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	is a family residential area with a lot of elderly vulnerable people.
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NEGOITATED CONDITIONS – HAMPSHIRE CONSTABULARY 42 ST MICHAELS ROAD ALDERSHOT GU12 4JE





CONDITIONS AGREED

AGE VERIFICATION

The premises licence holder shall ensure that a system is in place to ensure that every individual who appears to be under 25 years of age seeking to purchase or be supplied with alcohol at or from the premises, shall produce acceptable means of identification and age confirmation. Acceptable identification shall be a passport, photo driving licence or PASS accredited photo ID. If the person seeking alcohol is unable to produce acceptable means of identification, no sale or supply of alcohol will be made to or for that person.

All refusals and challenges shall be recorded in the refusals book.

<u>CCTV</u>

A colour recording CCTV system that captures images from the main public areas must be fully operational whilst licensable activities are taking place. The system shall be able to cope with all levels of illumination.

The recording equipment shall be stored and operated in a secure

environment with limited access, to avoid damage, theft, unauthorised viewing and maintain the integrity of the system.

The system shall be serviced at twelve monthly intervals and maintained to a standard that is acceptable to the police licensing department responsible for the area.

The system clock shall be checked regularly for accuracy taking account of GMT and BST.

Digital systems shall have sufficient storage capacity for 28 days evidential quality recordings (minimum 8 frames per second).

The images produced shall be date and time stamped.

A notice shall be displayed at the entrance to the premises advising that CCTV is in operation.

An additional recording CCTV camera shall be installed and fully operational whilst the venue is open to the public to cover the area immediately outside the front of the premises.

It is important that the Police are able to access data from the systems quickly and easily and therefore provision shall be made that at all times the premises is open a person is in attendance who is nominated by the data controller who has access to the secure area who is able to operate the equipment

Ensure all operators receive training from the installer when equipment is installed and that this is cascaded down to new members of nominated staff. Have a simple operator's manual available to assist in replaying and exporting data (particularly important with digital systems) and to produce images to the police or responsible authority for the purpose of the prevention and detection of crime as long as the request is lawful and complies with the GDPR

In the event of a technical failure of the CCTV equipment, the premises licence holder or DPS shall notify, via email the police licensing department

responsible for the area within 24 hours of the fault and provide details of when the fault will be repaired.

The Premises Licence Holder will ensure that a CCTV system is fully compliant with the guidance contained in the Information Commissioner's Office (ICO) guidance document (www.informationcommissioner.gov.uk) regarding installation of CCTV is provided at the premises.

INCIDENT BOOK

An incident book shall be maintained to record any activity of a violent, criminal or anti-social nature.

The record will contain the time and date, the nature of the incident, the people involved, the action taken and details of the person responsible for the management of the premises at the time of the incident. This record shall be produced to a police officer or an authorised officer of the local authority on reasonable request. This record shall be retained for a period of 12 months.

REFUSAL LOG

A written log shall be kept of all refusals including refusals to sell alcohol. The Premises Licence Holder shall ensure that the refusals log is checked, signed and dated on a weekly basis by the venue manager/manageress. The refusals log will be kept and maintained at the premises and will be available for inspection immediately upon request by Hampshire Constabulary and any responsible authority.

The record of refusals will be retained for 12 months.

STAFF TRAINING

Before commencing their duties all new staff must receive information and training concerning the sale of age-restricted products.

This training must cover their legal responsibilities and action to be taken in the event of suspicions being aroused that someone is purchasing or attempting to purchase an item under the legal age.

All employees will sign a letter to acknowledge that they have completed this training and have understood their responsibilities on this area.

This training should be reviewed and updated at reasonable intervals but at least annually.

All staff shall be fully trained to perform their role. They will also be trained in the contents of the premises licence including times of operation, licensable activities and all conditions.

Training shall be recorded in documentary form that will be available for inspection at the request at all reasonable times by an authorised officer from a relevant responsible authority. The records will be retained for at least 12months.

PREVENTION OF ILLEGAL WORKING

The premises licence holder will conduct right to work checks on all persons employed, whether paid or unpaid, at the licensed premises.

A copy of any document checked as part of a right to work check will be retained at the premises.

These documents will be made immediately available for inspection by Hampshire Constabulary, Home Office Immigration Enforcement Officers, Test Valley Licensing Authority or any other responsible authority upon request.

Documents that demonstrate an entitlement to work are set out by The Immigration (Restrictions on Employment) Order 2007 and the Immigration (Restrictions on Employment) (Codes of Practice and Amendment) Order 2014.

RELEVANT CONSIDERATIONS 42 ST MICHAELS ROAD ALDERSHOT GU12 4JE

1.0 Guidance issued under S182 of the Licensing Act 2003 (Dec 2022)

1.1. The sections of the Secretary of State's guidance identified in **Table 1** below may be relevant to the consideration of this application

	TABLE 1 - SECTIONS OF THE SECRETARY OF STATE'S GUIDANCE WHICH MAY BE RELEVANT TO THIS APPLICATION										
Section	Other	Paragraph(s)		Subject Matter	Pag	e(s)					
Section	Ref.	From To		Subject Matter		То					
2	-	2.1	2.32	The licensing objectives	6	12					
2	-	2.1	2.6	Crime and Disorder	6	7					
8	-	8.1	8.110	Applications for a premises licence	49	67					
9	-	9.1	9.45	Determining applications	68	76					
9	-	9.3	9.3	Where representations are made	68	68					
9	-	9.31	9.41	Hearings	73	75					
10	-	10.1	10.66	Conditions attached to premises licences and club premises certificates	77	88					
10	-	10.8	10.9	Imposed conditions	78	78					
13	-	13.1	13.13	Appeals	103	105					
13	-	13.10	13.11	Giving reasons for decision	104	104					

2.0 The Council's Licensing Policy

2.1. The sections of the Council's Licensing policy identified in **Table 2** below may be relevant to the consideration of this application.

	TABLE 2 - SECTIONS OF THE COUNCIL'S LICENSING POLICY WHICH MAY BE RELEVANT TO THIS APPLICATION										
Section	Other	Parage	raph(s)	Cubiest Metter	Page(s)						
Section	Ref.	From	То	Subject Matter	From	То					
3	Part C	3.1	3.43	Licensing principals, objectives & General considerations	13	17					
3	Part C	3.10	3.12	General licensing principals	14	14					
6	Part F	6.1	6.53	Premises Licences	26	34					
18	Part R	18.1	18.55	Representations, Responsible authorities & Interested Parties	69	74					
18	Part R	18.45	18.48	The weight attached to relevant representations	73	74					
19	Part S	19.1	19.27	Conditions and restrictions	76	79					
19	Part S	19.10	19.15	General principles of transposition and imposition of conditions	76	77					

NB: Matters in **bold** indicate main section headings.