



## RUSHMOOR BOROUGH COUNCIL

# LEISURE AND YOUTH POLICY AND REVIEW PANEL

*at the Council Offices, Farnborough on  
Monday, 5th June, 2017 at 7.00 pm*

**To:**

Cllr Mrs. D.B. Bedford  
Cllr T.D. Bridgeman  
Cllr J.B. Canty  
Cllr Sue Carter  
Cllr Liz Corps  
Cllr P.I.C. Crerar  
Cllr Sue Dibble  
Cllr J.H. Marsh  
Cllr L.A. Taylor

Enquiries regarding this agenda should be referred to the Panel Administrator: Adele Taylor, Democratic and Customer Services, Email: [adele.taylor@rushmoor.gov.uk](mailto:adele.taylor@rushmoor.gov.uk)  
Tel: 01252398831.

# **A G E N D A**

## **1. APPOINTMENT OF CHAIRMAN –**

To appoint a Chairman of the Panel for the Municipal Year 2017/18.

## **2. APPOINTMENT OF VICE-CHAIRMAN –**

To appoint a Vice-Chairman of the Panel for the Municipal Year 2017/18.

## **3. MINUTES – (Pages 1 - 6)**

To confirm the Minutes of the Meeting held on 3rd April, 2017 (copy attached)

## **4. APPOINTMENTS TO PANEL GROUPS –**

(1) To appoint group representatives to attend Mid-Cycle Meetings. The membership is normally as follows:

- The Chairman and Vice-Chairman and a representative from the other political groups.

(2) To appoint group representatives to the Aldershot Lido Working Group. The membership in 2016/17 (4Con:2Lab) was as follows:

- Crs. Liz Corps, A.H. Crawford, A.R. Newell, M.J. Roberts, M.L. Sheehan and B.A. Thomas.

## **5. HEALTHY WEIGHT AUDIT QUESTIONNAIRE –**

To receive a presentation from Mr Martin Sterio on a Borough wide healthy weights audit that will look at infrastructure and the work that schools are doing to tackle the issue of overweight children.

## **6. WORK PROGRAMME – (Pages 7 - 14)**

To review the Panel's current work programme (copy attached), and to agree priorities where necessary.

## **MEETING REPRESENTATION**

Members of the public may ask to speak at the meeting on any of the items on the agenda by writing to the Panel Administrator at the Council Offices, Farnborough by 5.00 pm three working days prior to the meeting.

Applications for items to be considered for the next meeting must be received in writing to the Panel Administrator fifteen working days prior to the meeting.

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# LEISURE AND YOUTH POLICY AND REVIEW PANEL

Meeting held on Monday, 3rd April, 2017 at the Council Offices,  
Farnborough at 7.00 p.m.

## **Voting Members**

Cr. Liz Corps (Chairman)  
Cr. Mrs. D.B. Bedford (Vice-Chairman)

Cr. T.D. Bridgeman  
Cr. P.I.C. Crerar  
Cr. Sue Dibble

Cr. R.L.G. Dibbs

Cr. J.H. Marsh  
Cr. M.L. Sheehan  
Cr. L.A. Taylor

## 20. **MINUTES –**

The Minutes of the Meeting held on 23rd January, 2017 were agreed as a correct record.

## 21. **PLAYGROUNDS –**

The Panel received a presentation from the Parks Development Officer, Mr. Andy Ford on the provision of playgrounds in the Borough. The presentation highlighted the benefits of playgrounds through learning and skills, healthy lifestyles, equality and diversity and community safety.

It was noted that the Borough had 39 playgrounds, three large, nine medium, eight medium/small and nineteen small. Fifteen of the 39 playgrounds had been refurbished in the last fourteen years. Coverage of play, from playgrounds in the Borough, was generally quite well distributed, with only a pocket of north-west Farnborough with less coverage.

In 2013, a survey had taken place on usage of the Council's playgrounds. A number of playgrounds had been visited twice a day for fifteen days, the results showed that destination playgrounds such as Aldershot Park and King George V Playing fields were, by far, the most well attended sites with the majority of the smaller sites having no visitors at all during the survey period.

The Panel reviewed the costs of maintaining and refurbishing all the playgrounds. Members were advised that external funding and developer contributions (Section 106 funds) had paid the majority of the costs of the fifteen refurbished playgrounds. It was noted that external funding had become more difficult to secure with Section 106 regulations now only allowing a maximum of five contributions to be pooled with the funds needing

to be spent within a five year period. These funds for play were only provided if playgrounds were not provided on the developments and could only be allocated to sites nearby. The developments also needed to be of ten or more properties to require them to provide contributions.

In conclusion, the Panel was advised that some of the older playgrounds were in urgent need of investment to ensure that facilities remained safe. Usage patterns had changed, with families being attracted to the larger playgrounds leaving smaller playgrounds less well used. Demographics might also have changed, which could have affected demand. The Panel was asked for its views on carrying out work to better identify levels of demand, priorities and options to continue to provide a safe and appropriate service.

The Panel discussed the presentation and endorsed the work being carried out and requested a report back in due course. A suggestion was also made to look at the option of sponsorship to help fund the refurbishment of playgrounds.

A discussion was also held around provisions for older children, similar to the youth shelter in Napier Gardens, Farnborough. It was recognised that the Council's approach to engaging with children and their families assisted in providing spaces suitable for all, gave a sense of ownership to young people and helped reduce the risk of vandalism and misuse.

The Chairman thanked Mr. Ford for his presentation.

## 22. **OPEN SPACE – NEW HEALTH ACTIVITIES –**

Mr. Martin Sterio, Health and Physical Activity Officer, attended the meeting to give a presentation on new health activities. A number of events would be taking place across the Borough in the open green and urban spaces, these included:

Rushmoor Park Run - launched in 2014, the Park run was a weekly 5K run at the Polo Fields, off Queens Avenue, Aldershot. An average of 300 runners participated each week making the run one of the largest in Hampshire. Around 25 volunteers were involved in the organisation and the Council worked closely with the Blackwater Valley Runners to co-ordinate the event.

Beat the Streets - Aldershot – In March 2015 a walking initiative had been launched where people tapped a card against monitors around the town to record the number of miles they had covered over a four week period. 4,000 residents participated, including six schools and four community groups. Additional events had been held at the weekends, such as a community fun run, 5k Bingo Walk and a family cycle ride. A "Couch to 5k" running course for beginners had also been established. Six months on from the event, a survey had been carried out, the data from which showed that 73%

continued to be more active, 47% took the car less and 71% continued to walk more often.

Rushmoor Wellesley 10K – Launched in 2015 the Wellesley 10K covered the Polo Fields, Wellesley Woodlands and Basingstoke Canal. The event ran in association with a number of local organisations including; Grainger, The Greater Nepalese Community and the Blackwater Valley Runners.

Breeze Cycle Rides - Launched in 2015 the Breeze Cycle ride was for women only which took place bi-monthly in Rushmoor and the surrounding areas. Rushmoor had hosted the largest Breeze ride in Hampshire in 2016.

Farnborough Flyer Cycle Sportive – Starting at The Village Hotel, Farnborough, this cycling event had hosted 300 riders participating in either, a 75 mile, 50 mile or 21 mile ride in 2016. The 2017 event was planned to accommodate 500 entrants, additional family, and junior rides. The event would be organised in partnership with VC Meudon Cycling Club, the Village Hotel, Pedal heaven Kids club and Decathlon.

Farnborough Winter Half Marathon – This event had been launched in January 2017 with 2,000 runners. The route took in the business park, Southwood woodland, Basingstoke Canal and the airport perimeter. It was expected that 3,000 runners would take part in 2018. The event ran in partnership with 2:09 events, with support from TAG, BMW and Fluor.

Twilight Challenge – Since 2012, TAG, in conjunction with the Community Matters Partnership, had hosted a 10k or 5k event on the airfield in June. 13,000 people had participated since 2012 by riding running, skating or walking on the airport runway at twilight.

The Panel noted the positive impact of the events, which included: greater numbers of adults and young people regularly exercising resulting in improved levels of wellbeing; increased civic pride; economic benefits; improved community cohesion; and, enhancement of the Council's credibility within the community through good working relationships with clubs and businesses.

It was suggested that an article should be included in the Arena magazine detailing the events for the whole year so residents were aware well in advance.

The Chairman thanked Mr. Sterio for his presentation.

## 23. **ALDERSHOT INDOOR POOLS AND LIDO COMPLEX –**

An update was provided by Mr. Peter Amies, Head of Community and Environmental Services, on the Aldershot Indoor Pool and Lido complex.

The Panel compared the visions of the Working Group and the Friends of Aldershot Lido (FOAL) Group against the feedback from the soft market

testing exercise. The visions compared well with the feedback to create a year round attraction, including a heated pool area with a splash pad facility, improved catering, changing and reception facilities and to provide an adventure golf area. The soft market testing had also highlighted scope for increasing the cost in line with feedback from previous public consultation.

The Panel was advised that outcomes from the soft market testing had highlighted two main options for the Aldershot Indoor Pools:

Option 1 – Retain the building with self-funded improvements. The advantage to this would be a potential saving of £180k per annum. The disadvantages would be the lifecycle costs of the building, increased competition from new facilities in the surrounding area, increased operating costs and the difficulty of achieving the vision of integration with the Lido.

Option 2 – A new build could result in reduced operating costs and increased income that would enable an £8 million investment at no additional cost to the Council. The advantages were a guaranteed 50/60 years life, a landmark building with increased participation, income and lower running costs. This would also allow full integration with the Lido. The disadvantages would be a significant reduction in cost savings.

The Panel then noted the main options, from the outcomes of the soft market testing, for the Aldershot Lido:

Option 1 – retain the existing unheated body of water and improve the reception, changing and café at a capital cost of around £200k. Both the lido season and usage (25,000 per annum) would remain the same.

Option 2 – replace the unheated pool with a 50 metres heated pool and Splashpad. The capital cost would be around £3 million. The season would increase from 76 days to 183 days and attendance figures would average at 55,000 per year.

The Panel was advised that both options would include a year round adventure golf facility which would attract around 70,000 visits and, with an increase of £1 on the admission charge, provide savings to the Council of up to £90,000 per annum.

The Panel noted the advantages of a new build and the procurement process, in particular that a new build would provide a facility that offered improved integration with the Lido and increased levels of participation. The lido season would be extended and with both increased use and reduced costs would make it much more sustainable. The 50 metres pool would allow for both fun water time and more formal lane swimming particularly by clubs. The splash pad area would appeal to the younger children and the Adventure Golf to all ages. The preferred procurement option would be on a Design, Build, Operate and Maintain basis, which would put the onus on the operator to provide a more financially sustainable facility.



The Panel discussed the presentation and highlighted the need to assess traffic management options in the area. It was noted that additional parking through decking could be provided on the site.

The Chairman thanked Mr. Amies for his presentation. The Panel **ENDORSED** the proposals for submission to the Cabinet for consideration.

24. **WORK PROGRAMME –**

The Panel **NOTED** the current work programme.

The meeting closed at 8:56p.m.

CR. LIZ CORPS  
CHAIRMAN

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# LEISURE AND YOUTH POLICY AND REVIEW PANEL - WORK PROGRAMME

Set out below are the key issues which form the Panel's on-going work programme. The topics covered reflect the following:

- the development of a new policy for recommendation to the Cabinet
- scrutiny of the process of the way in which decisions have been or are being made
- reviewing issues of concern to local people or which affect the Borough
- review of performance and delivery of specific services
- monitoring and scrutinising the activities of others
- items raised by Members and agreed by the Panel for consideration
- review of policies and proposals developed by others

The purpose of the work programme is to identify the way in which topics are being dealt with and the progress made with them. An update will be submitted to each meeting of the Panel. New issues are highlighted in the programme.

## LEISURE AND YOUTH PORTFOLIO ACCOUNTABILITY AND AREAS OF RESPONSIBILITY

The terms of reference of the Panel will include all these issues contained in the Leisure and Youth portfolio. The functions set out in the Scheme of Delegation are:

<p><b>Leisure and Recreation Facilities</b></p> <p>To deal with all matters relating to the provision and management of leisure facilities and the improvement, repair and maintenance of all buildings and equipment in relation to:-</p> <ul style="list-style-type: none"> <li>• parks, woodlands, recreational grounds, open space and play areas</li> <li>• allotments</li> </ul> <p>sports and recreation initiatives (including childcare and play)</p> <p>To deal with matters relating to the management and operation of major leisure facilities owned and/or operated by the Council and to consider initiatives for the provision of new leisure facilities in the Borough. In particular, to examine issues in relation to:</p>	<p>To deal with all matters relating to leisure marketing, heritage and tourism.</p> <p>To deal with issues relating to the letting and monitoring of contracts relating to the functions in the portfolio.</p> <p>To develop, maintain and promote those services and facilities provided for the Borough and the wider area, including:</p> <ul style="list-style-type: none"> <li>• Basingstoke Canal</li> <li>• Blackwater Valley Countryside Management Service</li> </ul>
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<ul style="list-style-type: none"> <li>• Aldershot Pools Complex and Lido</li> <li>• Alpine Snowsports Centre</li> <li>• Farnborough Leisure Centre</li> <li>• Princes Hall</li> <li>• Southwood Golf Course</li> </ul> <p>To carry out the Council's functions in respect of consultative arrangements on library services and community schools.</p>	<p>To carry out the Council's functions relating to grounds maintenance, subject to contractual issues where the function is provided jointly with other services being dealt with through the Environment Portfolio.</p>
<p><b>Town Twinning</b></p> <p>To deal with the social and cultural aspects of town twinning.</p>	<p><b>Other Matters</b></p> <p>To deal with all matters relating to the administration and enforcement of the Council's byelaws relating to the functions of the portfolio.</p> <p>To develop, implement and monitor the Council's strategies for addressing youth issues and the needs of young people in the Borough.</p> <p>To work with education providers to promote Life-long learning.</p>
<p><b>Rushmoor in Bloom</b></p> <p>To deal with all matters, in consultation with the Rushmoor in Bloom Forum, relating to the following:-</p> <ul style="list-style-type: none"> <li>• The annual Rushmoor in Bloom Competition, including promotion, publicity and sponsorship, programme of events and presentation of prizes;</li> <li>• participation in and arrangements for the Council's entry to the Southern England in Bloom Competition;</li> <li>• applications for commemorative floral displays.</li> </ul>	

# WORK PROGRAMME – OBJECTIVES AND PROJECTS

## INTRODUCTION

At the mid-cycle meeting held on 23rd August 2004, there was a preliminary discussion on developing the work of the Panel in context of the recent review of overview and scrutiny carried out by South East Employers. The meeting examined how to structure the future work and specifically dividing the Panel's work programme into three main types of issues:

- Ongoing items for monitoring and scrutiny including regular performance management information
- A limited number of projects for in depth investigation
- Items for information

In addition, requests can be made to discuss key decisions shown on the forward plan in advance of the relevant Cabinet or Council meeting.

## PROJECTS DEVELOPED BY THE PANEL

The Panel agreed to identify 3 – 4 issues which would form major projects for the Panel. For each, a task and finish group has been established and the Panel was asked to agree the following:

- The objective of the project
- When it would be completed
- A lead member drawn from the Panel
- Members making up the task and finish group

There is also a regular discussion at the mid-cycle meeting on some of the major leisure developments that are being considered for the future.

## SCRUTINY & PERFORMANCE MANAGEMENT

These items will be discussed on a regular basis by the Panel in order to monitor progress and identify any specific issues. It is proposed to develop a range of performance information which will then be reported to the Panel on a regular basis, i.e. every 4 – 6 months.

DATE RAISED	ISSUE AND DESCRIPTION OF TOPIC	PROCESS AND TIMETABLE	CURRENT POSITION	CONTACT (SERVICE MANAGER)
01.02.16  07.11.16	<b>Lido Review</b>	The Panel were updated on the ongoing work of the Lido Review Working Group and noted the way forward.  The Panel were updated on the current activities of the Lido Working Group and the recent soft market testing activities carried out over the summer months. A report was due to be considered by the Directors' Management Board, the leisure and Youth Panel and the Cabinet in early 2017.	The Panel would be kept informed of progress with the report.	Peter Amies, Head of Community and Environmental Services, Tel: (01252) 398750, Email: <a href="mailto:peter.amies@rushmoor.gov.uk">peter.amies@rushmoor.gov.uk</a>
08.09.14	<b>Runways End</b>	A meeting was held at Runways End where Members had a tour of the facility and received a presentation from the Centre Manager on the operational arrangements and plans for making the facility more accessible to the public in the future. Performance information was also provided to the Panel.	The arrangements at Runways End would continue to be monitored.	Peter Amies, Head of Community and Environmental Services, Tel: (01252) 398750, Email: <a href="mailto:peter.amies@rushmoor.gov.uk">peter.amies@rushmoor.gov.uk</a>

08.06.15	<b>Football Clubs</b>	A meeting was held at Aldershot Town Football Club where Members had a tour of the facility and received a presentation from the current owners on working arrangements and activities. The presentation also included the Club's plans for the future.	Arrangements at the Aldershot Town Football Club would continue to be monitored.	Andrew Lloyd, Chief Executive Officer, Tel: (01252) 398396 Email: <a href="mailto:andrew.lloyd@rushmoor.gov.uk">andrew.lloyd@rushmoor.gov.uk</a>
07.11.16		An update was given on the current position of the clubs at the meeting on 7th November, 2016.	Ian Harrison would provide further updates as required.	
21.04.16	<b>Academies</b>	At the Council meeting on 12st April 2016 the following Notice of Motion was referred to the Panel for consideration:  "This Council supports the stand taken by all groups at the LGA over the academisation of all schools sought by Government as being neither relevant nor appropriate to the education, community involvement and educational outcomes for students at primary or secondary level in Hampshire and in Rushmoor and represents a manifest interference in the running of said schools."	A Member briefing on the consultation on the failure of Connaught School has been arranged for 19th September, 2016.  A briefing paper is being prepared on the issue and this will examine the options of the school which includes the move to an academy.	Karen Edwards, Corporate Director Tel; (01252) 398800 Email: <a href="mailto:karen.edwards@rushmoor.gov.uk">karen.edwards@rushmoor.gov.uk</a>

06.06.16	<b>Rushmoor Arts Hub</b>	The Panel received a presentation from Mr. Tony McGovern, Project Manager and Mr. Barney Jeavons, Steering Group Chair of the Rushmoor Arts Hub who described the process of setting up the Hub and the funding opportunities for young people in the Borough.	The Panel requested that an update on the project be given at a future meeting.	Peter Amies, Head of Community and Environmental Services, Tel: (01252) 398750, Email: <a href="mailto:peter.amies@rushmoor.gov.uk">peter.amies@rushmoor.gov.uk</a>
07.11.16	<b>Rushmoor Local Children's Partnership</b>	The Panel received a presentation on the partnership and requested some further information relating to school places for children with special educational needs and teenage pregnancy data by ward.	The Panel would be updated on the requests for further information at the Mid Cycle meeting.	Peter Amies, Head of Community and Environmental Services, Tel: (01252) 398750, Email: <a href="mailto:peter.amies@rushmoor.gov.uk">peter.amies@rushmoor.gov.uk</a>



## INFORMATION ITEMS / ISSUES TO BE KEPT UNDER REVIEW

These following items are provided for the information of the Panel. They have been considered in the past and will be monitored from time to time to consider whether specific work is required:

- **Cultural Strategy** – The Panel has a monitoring and review role.
- **Southwood Community Centre** – The future of the Centre is being kept under review although in the short term the future of the Centre is assured. A report is to be made to the Panel when required.
- **Princes Hall** –The Panel will receive regular reports on performance and activities.
- **Farnborough Leisure Centre/ Aldershot Pools Complex/ Southwood Golf Course** – The Panel receives the Annual Service Reports from DC Leisure on these facilities to enable it to monitor activities and performance.
- **Southwood Woodland** – The Panel has been monitoring progress with the project and a report will be made once the planning process has been completed.
- **Alpine Snowsports** – The Panel will monitor performance and activities from time to time.
- **West End Centre** – The Panel will monitor operations at the centre and consider any changes if they are proposed.
- **Aldershot/Farnborough Libraries** – A report will be made to the Panel if any changes are proposed to the Libraries.

## LEISURE AND YOUTH POLICY AND REVIEW PANEL

### SCHEDULE OF AGENDA ITEMS – 2017/18

<b>5th June, 2017</b>	<b>Monitoring and Scrutiny</b> <ul style="list-style-type: none"> <li>• Healthy Weight Audit Questionnaire – Martin Sterio</li> </ul>	
<b>4th September, 2017</b>	<b>Monitoring and Scrutiny</b> <ul style="list-style-type: none"> <li>• Leisure Contracts</li> </ul>	
<b>6th November, 2017</b>	<b>Monitoring and Scrutiny</b> <ul style="list-style-type: none"> <li>• Hampshire Cultural Trust – Janet Owen</li> </ul>	
<b>15th January, 2018</b>		
<b>19th March, 2018</b>		
<b>Dates/Items to be confirmed</b>	<ul style="list-style-type: none"> <li>• Alpine Snowsports</li> <li>• Southwood Golf Club</li> <li>• Community Leisure</li> <li>• Academies</li> <li>• Tourism</li> <li>• Allotments</li> <li>• Town Twinning</li> <li>• Public Halls and Community Centres</li> </ul>	